

**Congress of the United States**  
**Washington, DC 20515**

March 20, 2012

Chairman Jack Kingston  
Subcommittee on Agriculture, Rural  
Development, FDA, & Related Agencies  
2362-A Rayburn Building  
Washington, DC 20515

Ranking Member Sam Farr  
Subcommittee on Agriculture, Rural  
Development, FDA, & Related Agencies  
1016 Longworth Building  
Washington, DC 20515

Dear Chairman Kingston and Ranking Member Farr:

As you meet to consider FY 2013 appropriations, we are writing to thank you for your outstanding past support for enforcement of key U.S. Department of Agriculture animal welfare laws and urge you to sustain this effort in Fiscal Year 2013. Your leadership is making a difference in helping to protect the welfare of millions of animals across the country. As you know, better enforcement also benefits people by decreasing: 1) sale of unhealthy pets by commercial breeders, commonly referred to as "puppy mills;" 2) laboratory conditions that may impair the scientific integrity of animal based research; 3) risks of disease transmission from, and dangerous encounters with, wild animals in public exhibition; 4) injuries and deaths of pets on commercial airline flights due to mishandling and exposure to adverse environmental conditions; 5) food safety risks to consumers from sick animals who can transmit illness; 6) injuries to slaughterhouse workers from suffering animals; and 7) orchestrated dogfights and cockfights that often involve illegal gambling, drug trafficking, and human violence, and can contribute to the spread of costly illnesses such as bird flu. In order to continue the important work made possible by the Committee's prior support, we request the following for FY 2013:

**APHIS / Animal Welfare Act (AWA) Enforcement**

**We request that you support level funding of \$27,087,000 for AWA enforcement under the Animal and Plant Health Inspection Service (APHIS).** We commend the Committee for responding in recent years to the urgent need to properly fund the Animal Care division to improve its inspections of approximately 12,870 sites, including commercial breeding facilities, laboratories, zoos, circuses, and airlines, to ensure compliance with AWA standards. In May 2010, USDA's Office of Inspector General released a report criticizing the agency's history of lax oversight of dog breeders – finding that inhumane treatment and horrible conditions often failed to be properly documented and yielded little to no enforcement actions. While Agriculture Secretary Vilsack called for more inspections and a tougher stance on repeat offenders, the agency must have the resources to follow through on that commitment. USDA is also implementing a new responsibility created by Congress in the Food, Conservation, and Energy Act of 2008 – enforcing a ban on imports from foreign puppy mills where puppies are mass produced under inhumane conditions and forced to endure harsh long-distance transport. Animal Care currently has 122 inspectors (with 14 vacancies that are in the process of being filled), compared to 64 inspectors at the end of the 1990s. An appropriation at the requested level would allow the agency to continue to address the concerns identified by the OIG, enforce the new puppy import ban, and provide adequate oversight of the many licensed/registered facilities.

## APHIS / Horse Protection Act (HPA) Enforcement

**We request that you support level funding of \$696,000 for strengthened enforcement of the Horse Protection Act (HPA).** Congress enacted the HPA in 1970 to make illegal the abusive practice of “soring,” in which unscrupulous trainers deliberately inflict pain on Tennessee Walking Horses’ hooves and legs to exaggerate their high-stepping gait and gain unfair competitive advantage at horse shows (e.g., applying caustic chemicals, using plastic wrap and tight bandages to “cook” those chemicals deep into the horse’s flesh for days, attaching heavy chains to slide up and down the horse’s sore legs, inserting metal screws or other foreign objects into the sensitive areas of the hooves, cutting the hooves down to expose the live tissue, and using salicylic acid or other painful substances to slough off scarred tissue, in an attempt to disguise the sores). A report released in October 2010 by USDA’s Office of Inspector General documents significant problems with the industry self-monitoring system on which the seriously understaffed APHIS inspection program relies, and calls for funding to enable the agency to more adequately oversee the law. Several horse show industry groups, animal protection groups, and the key organization of equine veterinarians have also called for funding to enable USDA to do a better job enforcing this law. With current funding, Animal Care is able to attend only about 10% of the more than 500 Tennessee Walking Horse shows held annually. We greatly appreciated the enactment last year of \$696,000 for Horse Protection Act enforcement. Sustained support will help ensure that this program doesn’t lose ground now that it is finally beginning to address the need for additional inspectors, training, security (for threats of violence against inspectors), and advanced detection equipment (thermography and gas chromatography/mass spectrometry machines).

## APHIS / Investigative and Enforcement Services

**We request that you support level funding of \$16,275,000 for APHIS Investigative and Enforcement Services (IES).** We appreciate the Committee’s consistent support for this division, which handles many important responsibilities, including the investigation of alleged violations of federal animal welfare laws and the initiation of appropriate enforcement actions. The volume of animal welfare cases is rising significantly, and an appropriation at the requested level would enable the agency to keep pace with the additional enforcement workload.

## Food Safety and Inspection Service / Humane Methods of Slaughter Act (HMSA) Enforcement

**We request language to ensure strengthened HMSA enforcement.** We appreciate the committee’s inclusion of language in the FY 2012 committee report regarding humane slaughter. USDA oversight of humane handling rules for animals at slaughter facilities is vitally important not only for animal welfare but also for food safety. Effective day-to-day enforcement can prevent abuses like those previously documented in undercover investigations, and reduce the chance of associated food safety risks and costly recalls of meat and egg products. We therefore urge inclusion of language directing FSIS to ensure that inspectors hired with funding previously specified for Humane Methods of Slaughter Act enforcement focus their attention on overseeing compliance with humane handling rules for live animals as they arrive and are offloaded and handled in pens, chutes, and stunning areas.

## Office of Inspector General / Animal Fighting Enforcement

**We request that you support level funding of \$85,621,000 for the Office of Inspector General (OIG) to maintain staff, improve effectiveness, and allow investigations in various areas, including enforcement of animal fighting laws.** We appreciate the Committee’s inclusion of funding and language in recent years for USDA’s OIG to focus on animal fighting cases. Congress first prohibited most interstate and foreign commerce

of animals for fighting in 1976, tightened loopholes in the law in 2002, established felony penalties in 2007, and further strengthened the law as part of the Food, Conservation, and Energy Act of 2008. We are pleased that USDA is taking seriously its responsibility to enforce this law, working with state and local agencies to complement their efforts and address these barbaric practices, in which animals are drugged to heighten their aggression and forced to keep fighting even after they've suffered grievous injuries. Dogs bred and trained to fight endanger public safety, and some dogfighters steal pets to use as bait for training their dogs. Cockfighting was linked to an outbreak of Exotic Newcastle Disease in 2002-2003 that cost taxpayers more than \$200 million to contain. It's also been linked to the death of a number of people in Asia reportedly exposed through cockfighting activity to bird flu. Given the potential for further costly disease transmission, as well as the animal cruelty involved, we believe it is a sound investment for the federal government to increase its efforts to combat illegal animal fighting activity. We also support the OIG's auditing and investigative work to improve compliance with the Animal Welfare Act, the Horse Protection Act, and the Humane Methods of Slaughter Act and downed animal rules.

### **National Institute of Food and Agriculture / Veterinary Medical Services Act**

**We request that you support level funding of \$4,790,000 to continue the implementation of the National Veterinary Medical Service Act (P.L. 108-161).** We appreciate that Congress is working to address the critical maldistribution of veterinarians practicing in rural and inner-city areas, as well as in government positions at FSIS and APHIS. A 2009 Government Accountability Office report identified that an inadequate number of veterinarians to meet national needs is among the foremost challenges facing veterinary medicine today. Having adequate veterinary care is a core animal welfare concern. To ensure adequate oversight of humane handling and food safety rules, as well as our nation's defense against bioterrorism (the Centers for Disease Control estimates that 75% of potential bioterrorism agents are zoonotic – transmitted from animals to humans) and public health problems such as those associated with pet overpopulation, parasites, rabies, chronic wasting disease, and bovine spongiform encephalopathy ("mad cow" disease), USDA must be able to fill vacancies in its veterinary positions. Veterinary school graduates face a crushing debt burden of \$142,613 on average, with an average starting salary of \$66,469. We request level funding for the Act.

### **APHIS / Emergency Management Systems / Disaster Planning for Animals**

**We request that you support level funding of \$1,017,000 for Animal Care under APHIS' Emergency Management Systems line item.** Hurricanes Katrina and Rita demonstrated that many people refuse to evacuate if they are forced to leave their pets behind. The Animal Care division develops infrastructure to help prepare for and respond to animal issues in a disaster and incorporate lessons learned from previous disasters. These funds are used to support state and local governments' efforts to plan for protection of people with animals, and to enable the agency to participate, in partnership with FEMA, in the National Response Plan without jeopardizing other Animal Care programs.

Thank you for your consideration of these requests. We will be grateful for your leadership in ensuring that funds necessary to protect both animals and people will continue to be available.

Sincerely,



Christopher Smith



Earl Blumenauer

Michael G. Grimm  
Michael G. Grimm

Jared Polis  
Jared Polis

Jim McGovern  
Jim McGovern

John Yarmuth  
John Yarmuth

Leonard Lance  
Leonard Lance

Gerald Connolly  
Gerald Connolly

Gregorio Kilili Camacho Sablan  
Gregorio Kilili Camacho Sablan

Paul Tonko  
Paul Tonko

Christopher S. Murphy  
Christopher S. Murphy

Mike Doyle  
Mike Doyle

John Lewis  
John Lewis

Peter T. King  
Peter T. King

Ben Ray Lujan  
Ben Ray Lujan

Richard Hanna  
Richard Hanna

Donna Edwards  
Donna Edwards

William Keating  
William Keating

Kurt Schrader  
Kurt Schrader

Timothy H. Bishop  
Timothy H. Bishop

Pete Stark  
Pete Stark

Colleen Hanabusa  
Colleen Hanabusa

Frank Pallone Jr.  
Frank Pallone, Jr.

Mike Thompson  
Mike Thompson

Doris O. Matsui  
Doris Matsui

Vern Buchanan  
Vern Buchanan

Joe Courtney  
Joe Courtney

Robert Dold  
Robert Dold

Jackie Speier  
Jackie Speier

Anna G. Eshoo  
Anna G. Eshoo

Lloyd Doggett  
Lloyd Doggett

David Cicilline  
David Cicilline

Debbie Wasserman Schultz  
Debbie Wasserman Schultz

James Langevin  
James Langevin

Robert A. Brady  
Robert A. Brady

Daniel Lipinski  
Daniel Lipinski

Michael M. Honda  
Michael M. Honda

Russ Carnahan  
Russ Carnahan

Chris Van Hollen  
Chris Van Hollen

Grace F. Napolitano  
Grace F. Napolitano

Gary Peters  
Gary Peters

Niki Tsongas  
Niki Tsongas

Dave Loeb sack

Dave Loeb sack

Susan A. Davis

Susan A. Davis

Judy Chu

Judy Chu

Betty Sutton

Betty Sutton

Raul M. Grijalva

Raul Grijalva

Nan Hayworth

Nan Hayworth

Charlie Gonzalez

Charlie Gonzalez

Emanuel Cleaver II

Emanuel Cleaver II

Hank Johnson

Hank Johnson

Michael E. Capuano

Michael E. Capuano

Mazie K. Hirono

Mazie K. Hirono

Peter Welch

Peter Welch

Zoe Lofgren

Zoe Lofgren

Laura Richardson

Laura Richardson

Hansen Clarke

Hansen Clarke

Sander M. Levin

Sander M. Levin

Michael G. Fitzpatrick

Michael G. Fitzpatrick

Rush D. Holt

Rush D. Holt

Pedro R. Pierluisi

Pedro R. Pierluisi

Jerry McNerney

Jerry McNerney



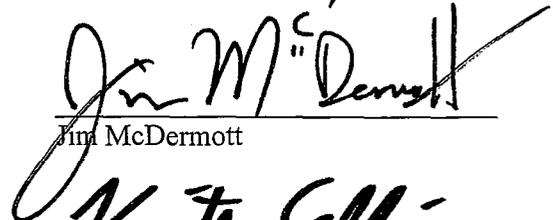
Robert C. Scott



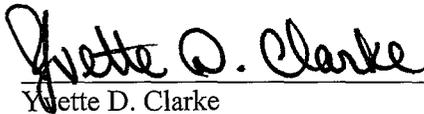
Mike Quigley



Loretta Sanchez



Jim McDermott



Yvette D. Clarke



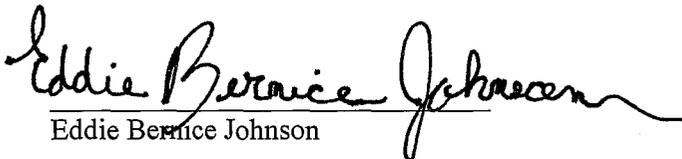
Keith Ellison



Ted Deutch



Steve Cohen



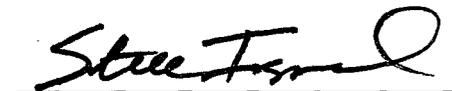
Eddie Bernice Johnson



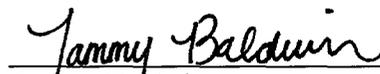
Norm Dicks



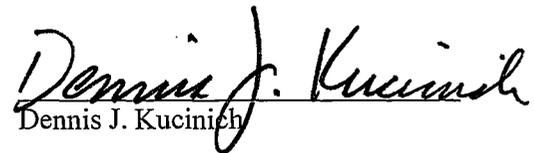
Louise Slaughter



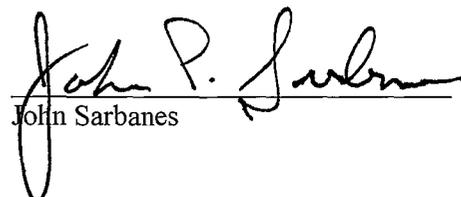
Steve Israel



Tammy Baldwin



Dennis J. Kucinich



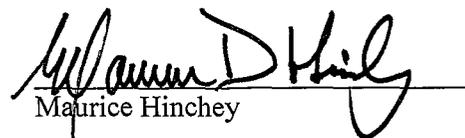
John Sarbanes



Jim Gerlach



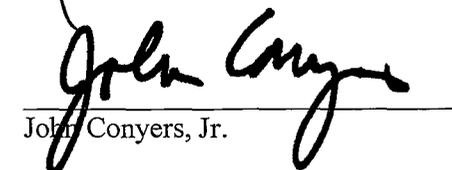
Madeleine Z. Bordallo



Maurice Hinchey



Bob Filner



John Conyers, Jr.

*Linda T. Sanchez*

Linda T. Sánchez

*Jesse L. Jackson, Jr.*

Jesse L. Jackson, Jr.

*William Lacy Clay*

William Lacy Clay

*Joseph Crowley*

Joseph Crowley

*Janice Hahn*

Janice Hahn

*Bill Pascrell, Jr.*

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*Jan Schakowsky*

Jan Schakowsky

*Nita M. Lowey*

Nita M. Lowey

*Charles B. Rangel*

Charles B. Rangel

*Alcee L. Hastings*

Alcee L. Hastings

*Stephen F. Lynch*

Stephen F. Lynch

*Carolyn McCarthy*

Carolyn McCarthy

*Albio Sires*

Albio Sires

*Suzanne Bonamici*

Suzanne Bonamici

*Diana DeGette*

Diana DeGette

*Ferrol Nadler*

Ferrol Nadler

*Carolyn Maloney*

Carolyn Maloney

*Lucille Roybal-Allard*

Lucille Roybal-Allard

*Elton Gallegly*

Elton Gallegly

*Steven R. Rothman*

Steven R. Rothman

Barbara Lee  
Barbara Lee

Robert E. Andrews  
Robert E. Andrews

Barney Frank  
Barney Frank

Brad Sherman  
Brad Sherman

John F. Tierney  
John F. Tierney

Edolphus Towns  
Edolphus Towns

Howard L. Berman  
Howard L. Berman

Richard E. Neal  
Richard E. Neal

Henry A. Waxman  
Henry A. Waxman

Eliot Engel  
Eliot Engel

Luis V. Gutiérrez  
Luis V. Gutiérrez

Lynn Woolsey  
Lynn Woolsey

Gwen Moore  
Gwen Moore

James P. Moran  
James P. Moran

Elijah E. Cummings  
Elijah E. Cummings

Lois Capps  
Lois Capps

Silvestre Reyes  
Silvestre Reyes

George Miller  
George Miller

Al Green  
Al Green

Sheila Jackson Lee  
Sheila Jackson Lee

Danny K. Davis  
Danny K. Davis

Eleanor H. Norton  
Eleanor Holmes Norton

Peter A. DeFazio  
Peter A. DeFazio

Judy Biggert  
Judy Biggert

Gary L. Ackerman  
Gary L. Ackerman

Edward J. Markey  
Edward J. Markey

Dale E. Kildee  
Dale E. Kildee

Gregory W. Meeks  
Gregory W. Meeks

David Price  
David Price

Jim Himes  
Jim Himes

Eni F.H. Faleomavaega  
Eni F.H. Faleomavaega

Brad Miller  
Brad Miller

C.A. Dutch Ruppertsberger  
C.A. Dutch Ruppertsberger

Corrine Brown  
Corrine Brown

Karen Bass  
Karen Bass

Frank LoBiondo  
Frank LoBiondo

Tim Walz  
Tim Walz